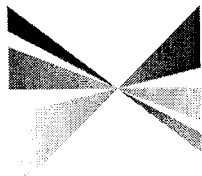


SOUTHERN CALIFORNIA



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**Ventura County Transportation Commission:**  
Keith Millhouse, Moorpark

559-5124/05

## MEETING OF THE

# REGIONAL COMPREHENSIVE PLAN TASK FORCE

**Monday, September 11, 2006  
1:00 p.m. – 3:00 p.m.**

**SCAG Offices  
818 W. 7<sup>th</sup> Street, 12<sup>th</sup> Floor  
Riverside B Conference Room  
Los Angeles, California 90017  
213.236.1800**

### VIDEO CONFERENCE LOCATION

**SCAG, Riverside Office  
3600 Lime Street, Suite 216  
Riverside, CA 92501**

If members of the public wish to review the attachments  
or have any questions on any of the agenda items,  
please contact Deby Salcido at 213.236.1993 or  
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Agenda and minutes are available on the web at:  
[www.scag.ca.gov/rcp](http://www.scag.ca.gov/rcp)

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# REGIONAL COMPREHENSIVE PLAN TASK FORCE

## AGENDA

September 11, 2006

- 1.0 CALL TO ORDER Honorable  
Pam O'Connor, Chair
- 2.0 PUBLIC COMMENT PERIOD  
Members of the public desiring to speak on an agenda item or items not on the agenda, but within the purview of the Committee, must fill out and present a speaker's card to the Assistant prior to speaking. A speaker's card must be turned in before the meeting is called to order. Comments will be limited to three minutes. The chair may limit the total time for all comments to twenty (20) minutes.
- 3.0 REVIEW and PRIORITIZE AGENDA ITEMS
- 4.0 CONSENT CALENDAR
- 4.1 Minutes of August 14, 2006 01
- 5.0 ACTION ITEMS
- 5.1 Land Use and Housing Chapter Performance Outcomes and Strategy Attachment Jacob Lieb  
SCAG Staff      03      30 Minutes
- Staff will propose preliminary performance outcomes and strategy for public review and further development.
- Recommended Action:** Report to CEHD Committee and recommend release for public review process.



# REGIONAL COMPREHENSIVE PLAN TASK FORCE

## AGENDA

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**5.2** Open Space and Habitat Chapter Performance Outcomes and Strategy **Attachment**

**Jessica Kirchner**  
**SCAG Staff**

**07**

**30 Minutes**

Staff will propose preliminary performance outcomes and strategy for public review and further development.

**Recommended Action:** Report to EEC Committee and recommend release for public review process.

**5.3** Security and Emergency Preparedness Chapter Performance Outcomes and Strategy **Attachment**

**Alan Thompson**  
**SCAG Staff**

**09**

**30 Minutes**

Staff will propose preliminary performance outcomes and strategy for public review and further development.

**Recommended Action:** Report to TCC Committee and recommend release for public review process.

**6.0** **INFORMATION ITEMS**

**7.0** **CHAIR'S REPORT**

**Honorable**  
**Pam O'Connor, Chair**

**8.0** **STAFF REPORT**

**9.0** **FUTURE AGENDA ITEMS**

Any Committee members or staff desiring to place items on a future agenda may make such request. Comments should be limited to three (3) minutes.

# REGIONAL COMPREHENSIVE PLAN TASK FORCE

## AGENDA

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### 10.0 ANNOUNCEMENTS

### 11.0 ADJOURNMENT

The next meeting of the Regional Comprehensive Plan Task Force will be held at the SCAG offices on October 9, 2006.



# ***Regional Comprehensive Plan Task Force***

***Minutes for August 14, 2006***

The following minutes are a summary of actions taken by the Regional Comprehensive Plan Task Force.

The Regional Comprehensive Plan Task Force held its meeting at the Southern California Association of Governments offices in Los Angeles. There was a videoconference at the SCAG Inland Office in Riverside. The meeting was called to order by Chair Pam O'Connor, City of Santa Monica.

**Committee Chair: Pam O'Connor, Santa Monica**

## **Members Present**

Cook, Debbie  
Feinstein, Michael  
Miller, Mike  
Nowatka, Paul  
O'Connor, Pam  
Pettis, Greg

## **Representing**

Huntington Beach  
Ex-Officio  
West Covina  
Torrance  
Santa Monica  
CVAG

## **Members Absent**

Bowlen, Paul  
Buckley, Tom  
Fesmire, Melanie  
McCallon, Larry  
Garcia, Lee Ann

## **Representing**

Cerritos  
Lake Elsinor  
Indio  
Highland  
Grand Terrace

### **1.0 CALL TO ORDER**

Pam O'Connor, Chair, called the meeting to order at 10:04 a.m.

### **2.0 PUBLIC COMMENT PERIOD**

None offered.

### **3.0 INTRODUCE NEW MEMBERS**

The new members were not present for introduction. The new members are:

- Tom Buckley, Lake Elsinore
- Melanie Fesmire, Indio
- Larry McCallon, Highland

### **4.0 REVIEW AND PRIORITIZE AGENDA ITEMS**

### **5.0 CONSENT CALENDAR**

5.1 The minutes of June 26, 2006 were approved as submitted.

### **6.0 ACTION ITEMS**

# ***Regional Comprehensive Plan Task Force***

***Minutes for August 14, 2006***

None

## **7.0 INFORMATION ITEMS**

### **7.1 RCP Overview and Update**

Jacob Lieb, SCAG Staff, reviewed with the group what has taken place with the RCP so far, including major assumptions and organizing principles of the plan. He also outlined the format and schedule of topics for the upcoming RCP Task Force meetings.

### **7.2 "Year of the Earthquake"**

Lucile M. Jones, PhD, US Geological Survey at Caltech, provided a presentation on the history of California earthquakes and the possible affects of "The Big One". She also provided information on plans for a Multi-Hazardous Demonstration Project in Southern California to see how science can be used to improve disaster resiliency and raise earthquake awareness. The group discussed how this plan could fit into the "Security and Emergency Preparedness" chapter of the RCP.

Jacob Lieb, SCAG Staff, suggested that this item could be the subject of one of the RCP Workshop to be held in the near future.

## **7.0 CHAIR'S REPORT**

None

## **8.0 STAFF REPORT**

None

## **9.0 FUTURE AGENDA ITEMS**

## **10.0 ANNOUNCEMENTS**

## **11.0 ADJOURNMENT**

The meeting was adjourned at 11:35 a.m. The next Task Force meeting is scheduled for September 11, 2006, 1:00 p.m. – 3:00 p.m.

# REPORT

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**DATE:** September 11, 2006

**TO:** Regional Comprehensive Plan (RCP) Task Force

**FROM:** Jacob Lieb, Acting Lead Regional Planner, (213) 236-1921, [lieb@scag.ca.gov](mailto:lieb@scag.ca.gov)

**SUBJECT:** Initial Performance Outcomes and Strategy – Land Use and Housings, Open Space and Habitat, and Security and Emergency Preparedness

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## **RECOMMENDED ACTION:**

Report to the appropriate policy committee, and recommend release for review and input.

## **SUMMARY**

During the prior fiscal year, staff engaged the RCP Task Force in discussion on potential performance outcomes for each chapter included in the RCP. Based on these discussions, a review of comparable plans, and available data, staff is now proposing initial performance outcomes along with the basic strategy intended to achieve those outcomes. At the September RCP Task Force meeting, staff is presenting outcomes for the Land Use and Housings, Open Space and Habitat, and Security and Emergency Preparedness chapters. Pending consent of the Task Force, staff will seek an action to release this initial proposal from the appropriate policy committee as follows:

Land Use and Housing – Community, Economic and Human Development  
Open Space and habitat – Energy and Environment  
Security and Emergency Preparedness – Transportation and Communications

Attachments:  
Proposals

## REGIONAL COMPREHENSIVE PLAN

### Land Use and Housing Chapter

Performance Outcomes and Strategy – Initial Proposal  
September 2006

**DESCRIPTION:** The initial performance outcomes and strategy included in this proposal are being put forward for consideration by the RCP Task Force, and pending their consent, the Community, Economic, and Human Development Committee (CEHD). Action by the CEHD would direct staff to make technical refinements, and to seek input and participation from stakeholder and interested parties. At the conclusion of this public participation phase (approximately 6 months), staff will make a final proposal to the RCP Task Force, and subsequently, the CEHD.

The Performance Outcomes will be the central feature of each RCP Chapter. They establish the goals for the plan, and define the region's values across the range of planning and resource categories covered by the plan. Outcomes should be ambitious but achievable. In some cases outcomes will be consistent with various requirements in established regional planning processes (such as air quality conformity). In these cases, the RCP outcome will be at least as stringent as the existing requirement.

The following are initial proposed outcomes for the Land Use and Housing Chapter:

1. **Outcome:** Vehicle Miles Traveled per Household  
**Description:** Measures household vehicle usage as a proxy for jobs/housing balance, urban design, transit accessibility, and other urban form issues. The assumption is that a functioning urban form results in less vehicle usage. Measure is at regional scale measured to plan horizon year (2035)  
**Initial Proposed Quantified Outcome:** 10% reduction from current conditions<sup>1</sup>  
**Data considerations:** This is an output from the SCAG transportation model. May be isolated for implications of land use effects solely.
2. **Outcome:** Housing supply  
**Description:** Measures availability of housing units in comparison to population and jobs in order to ascertain adequacy of the region's housing market. total units compared to total population fat plan horizon year.  
**Initial Proposed Quantified Outcome:** 1 housing unit added to stock for every 3 persons in population growth. 1 housing unit added to stock for every 1.5 jobs.  
**Data considerations:** Relies on variables from SCAG socio-economic forecast.
3. **Outcome:** Urban Density  
**Description:** Requires designation of "urban" parts of the region, then simply measures housing unit density per acre.  
**Initial Proposed Quantified Outcome:** Increase over current urbanized density at plan horizon year (allowing that the total urbanized acreage will increase).
- 3a. **Outcome:** Total land consumption

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<sup>1</sup> 10% is proposed as an aggressive initial proposal. Can be scaled in accordance with input and scenarios considered for the RTP.



**Description:** Measures increase in total urbanized acreage in comparison to population increase

**Initial Proposed Quantified Outcome:** Newly urbanized areas develop at higher density than existing urbanized area.

**Data considerations:** Requires creation/validation of a new dataset, based on analysis of aerial photography.

4. **Outcome:** Green Building

**Description:** Outcome measures implementation of green building standards as part of local planning and permitting.

**Initial Proposed Quantified Outcome:** 30% of jurisdictions adopt green building standards

**Activities/Plan provisions** – The above-proposed outcomes will be achieved by the application a strategy involving the following actions. Through the development of the chapter, SCAG will establish the required levels of implementation action to achieve the specified outcomes.

**Provide programmatic incentives for implementation, including finance**

SCAG will identify resources to direct toward local agencies that choose to implement the provisions of this plan. Among these resources will be the funds identified in State infrastructure bonds for regional planning incentives. SCAG, however, will propose various new innovative finance mechanisms for this purpose. The general purpose of incentive funding is provide discretionary revenue for cities to provide services and amenities associated with accepting new urban growth.

**Implement 2% Strategy**

SCAG will continue working with individual jurisdictions to collaborate on planning and development of key strategic growth areas identified in the 2% strategy.

**Building and design standards**

SCAG will develop a set of simple, broadly applicable standards for various types of urban development consistent with the 2% strategy. For example, regional centers identified in the 2% strategy should feature housing at a given range of density, floor area ratio, and orientation, etc. Further, SCAG will describe desired targets for green building.

**Low income housing implementation**

SCAG will continue to develop consensus based policy approaches for the State mandated housing allocation process. The key to this approach is to foster

collaboration among communities, and to provide incentives to those local agencies that agree to take on housing need.

**Designate urban/non-urban areas** – SCAG will identify and designate the whole of the region's land area by the following categories:

- Current urban use
- Future urban use
- Current rural/non-urban use
- Future rural/non-urban use

**Allocate growth to urban areas sufficient to accommodate growth**

SCAG will prepare its growth forecast such that all future growth is allocated to the current/future urban areas. Rural areas will accommodate zero or close to zero population and housing growth.

**REGIONAL COMPREHENSIVE PLAN**  
**Open Space and Habitat Chapter**  
September 2006

Goals and Strategies – Initial Proposal

**Overview**

The overall purpose of the Open Space and Habitat Chapter is to establish regional goals and an action plan – including measurable performance criteria for the protection of open space and habitat resources in Southern California. For purposes of this report “open space” is divided into three focus areas:

Natural open space - areas with regionally unique or threatened biological resources, large contiguous blocks of natural open space and areas that link large blocks of natural open space.

Community open space – recreation areas that function as regional facilities, open space that serves the daily needs or defines the character of local neighborhoods, and open space that connects or buffers land used in developed areas.

Agricultural lands – prime farmlands lands covered by the Williamson Act agricultural lands that function as buffers or linkages to natural open space and agricultural lands that are important components of community open space. Also all lands that currently have a General Plan Agricultural designation or have a designation that allows specific types of agricultural activities

SCAG will identify and designate lands within the SCAG region according to the following categories listed above. As part of the Land Use and Housing chapter additional lands will be designated as various types of “urban.”

**Goals<sup>1</sup>**

1. **Goal:** Protection of natural open space areas identified as regionally important.  
**Description:** Inventory existing open space plans and programs to determine amount of natural open space under protection. Prioritize areas for protection.  
**Potential Quantified Goal:** acres preserved, percentage of priority areas preserved, reduction in rate of loss of natural open space  
**Data considerations:** will utilize a combination of SCAG data sets and data acquired by the consultant, requires identification of baseline, measures the rate at which open space loss occurs. Factors for the prioritization of natural open space include biological value (type and condition). Factors for prioritization of community open space include accessibility, regional importance, population served and uniqueness.

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<sup>1</sup> SCAG, in partner with a consultant, is currently developing an Open Space Program. Although the team has completed a significant amount of work to date, a vast amount of analytical analysis remains. Due to the quantity of work that remains in program development, it would be inappropriate to include specific performance outcomes at this time. Once the program has proceeded beyond the initial analysis, and a specific methodology has been identified, staff will return to the task force with quantified performance outcomes. As a result, this memo includes discussion of goals rather than performance outcomes, by contrast to other RCP chapters.

2. **Goal:** Add community open space through infill/redevelopment.  
**Description:** Requires designation of “urban” parts of the region, cataloguing of infill areas and community open space  
**Potential Quantified Goal:** Increase in acres of community open space per 1,000 residents, increase in number of Compass partner cities using proposed design standards for infill/urban development  
**Data Consideration:** need to develop baseline for ratio, determine the types of community open space to include.
3. **Goal:** Urbanization  
**Description:** Requires designation of “urban” parts of the region  
**Potential Quantified Goal:** Reduction in rate of agricultural acres converted to non agricultural use or from one agricultural use to another.  
**Data considerations:** need to determine rate of agricultural conversion and percentage rate reduction.

### **Strategies**

Activities/Plan provisions – The above-proposed goals will be achieved by the application a strategy involving the following actions. Through the development of the chapter, SCAG will establish the required levels of implementation action to achieve the specified goals.

#### **Provide programmatic incentives for implementation, including finance**

SCAG will identify resources to direct toward local agencies that choose to implement the provisions of this plan. Programmatic incentives include strengthened Intergovernmental Review (IGR), CEQA reform and/or General Plan consistency. Resources will include funds identified in the current state infrastructure bonds for regional planning incentives. In addition, SCAG will propose various new innovative finance mechanisms for this purpose such as benefit assessment districts, conservation tax credits, SAFETEA-LU (and other federal fund sources), Purchase-of-development rights, public private partnerships. Additional local funding mechanisms will be explored.

#### **Building and design standards, including green building (also a land use strategy)**

SCAG will develop a set of simple, broadly applicable standards for various types of urban development consistent with the 2% strategy. For example, regional centers identified in the 2% strategy should feature housing at a given range of density, floor area ratio, and orientation, etc. Further, SCAG will describe desired targets for green building.

#### **Land use and urban design standards (for community/infill development)**

SCAG will develop a set of simple, broadly applicable standards for various types of urban development consistent with the 2% strategy. These standards will focus on walkability, pedestrian friendliness, multi-modal systems and creation of community open space.

#### **Implement 2% Strategy**

SCAG will continue working with individual jurisdictions to collaborate on planning and development of key strategic growth areas identified in the 2% strategy.

## REGIONAL COMPREHENSIVE PLAN Security and Emergency Preparedness Chapter

Performance Outcomes and Strategy – Initial Proposal  
September 2006

**DESCRIPTION:** The initial performance outcomes and strategy included in this proposal are being put forward for consideration by the RCP Task Force, and pending their consent, the Transportation and Communications Committee (TCC). Action by the TCC would direct staff to make technical refinements, and to seek input and participation from stakeholder and interested parties. At the conclusion of this public participation phase (approximately 6 months), staff will make a final proposal to the RCP Task Force, and subsequently, the TCC.

The Performance Outcomes will be the central feature of each RCP Chapter. They establish the goals for the plan, and define the region's values across the range of planning and resource categories covered by the plan. Because safety and security can, and often is, intertwined in preparation and response, the following definitions are used:

- **Safety** is defined as the protection of persons and property from unintentional damage or destruction caused by accidental or natural events.
- **Security** is defined as the protection of persons or property from intentional damage or destruction caused by vandalism, criminal activity or terrorist attacks.

The following are initial proposed outcomes for the Security and Emergency Preparedness Chapter:

1. **Outcome:** Reduction in transit related crime  
**Description:** While transit itself is safe, crimes of opportunity can be more likely to occur in locations where easy escape or low detection of criminal activity are likely, such as transit stations and parking lots. The increased use of cameras, law-enforcement patrols and presence of uniformed transit employees can both reduce crime and increase the perception of safety and security at transit stations.  
**Initial Proposed Quantified Outcome:** 25% reduction in reports of criminal activity at locations where increased surveillance takes place.  
**Data Considerations:** Relies on Police, Sheriff and transit logs.
2. **Outcome:** Eliminate car/train and pedestrian/train accidents  
**Description:** Improvements in safety devices at at-grade rail crossings, including barriers, signage, audible and visual warning devices.  
**Initial Proposed Quantified Outcome:** 10% annual reduction  
**Data Considerations:** Police reports
3. **Outcome:** Number of cameras on freeways, arterials, transit vehicles and stations  
**Description:** Increased surveillance to allow for increased security and improved congestion monitoring and reporting.  
**Initial Proposed Quantified Outcome:** 10% increase of cameras at critical transportation infrastructure points.  
**Data Considerations:** None
4. **Outcome:** Full compliance with Regional Transit Security Strategy  
**Description:** All transit operators applying for Department of Homeland Security (DHS) grant funds must be part of a regional transit security strategy. This should be expanded to include all transit operators within the region, including those who have not (yet) applied for DHS grants.  
**Initial Proposed Quantified Outcome:** 100% compliance

**Data Considerations:** None

5. **Outcome:** Improved design, retrofit, hardening and stabilization of critical transportation infrastructure

**Description:** As new facilities are constructed, and old facilities are rehabilitated, they should be hardened/stabilized for both man-made and natural events.

**Initial Proposed Quantified Outcome:** Improved freeway interchanges, bridges, transit stations as funds become available.

**Data Considerations:** Engineering reports, confidential security reports

6. **Outcome:** Rapid Response Plans for emergency repair of transportation facilities

**Description:** Each city and county should have rapid response plans for emergencies, including MOUs with other jurisdictions on cooperation in responding to a disaster. This should be expanded to include SCAG, Caltrans and the FHWA/FTA in the rapid repair of transportation infrastructure, including pre-approved contractors, rapid RFP response/approvals, time-bonuses.

**Initial Proposed Quantified Outcome:** Discussion at regional level on development of MOAs for rapid transportation infrastructure repair. Initial MOAs then updated on a regular basis.

**Data Considerations:** Plans/Lessons-Learned from the 1994 Northridge Earthquake.

7. **Outcome:** Reduced increase in congestion at critical transportation facilities in the event of an accident, failure, shut-down.

**Description:** Through the use of emergency response plans, alternate routes can be rapidly set up to reduce the increased congestion after a major freeway or arterial incident. Freeway accidents and "sig-Alert" situations can be used as a training forum to increase expertise in the set-up and operation of alternate routes.

**Initial Proposed Quantified Outcome:** Re-routing of traffic at all Sig-Alerts.

**Data Considerations:** On scene commanders would need traffic maps of local areas

8. **Outcome:** Regional Recovery Plan for the continuity of government during disaster recovery.

**Description:** While most (if not all) of the local governments in the SCAG region have agreements with other jurisdictions in the event of a disaster (police, fire response), there may not be one for the continuity of government in the event of a significant disaster. This could include the use of government staff and equipment to assist in the bureaucratic paperwork used for recovery as well as everyday government activities.

**Initial Proposed Quantified Outcome:** Discussion at regional level on development of MOAs for continuity of government.

**Data Considerations:** None